

Message Text

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INFO ALL IEA CAPITALS

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E.O.11652: NA
TAGS: ENRG OECD
SUBJECT: IEA GOVERNING BOARD - APRIL 25-26

FOLLOWING CHAIRMAN'S NOTE HAS BEEN ISSUED FOR SUBJECT
MEETING:

BEGIN TEXT

1. AT ITS MARCH 15TH-16TH MEETING, THE GOVERNING
BOARD CONSIDERED THE REVIEW OF THE ENERGY PROGRAMS OF
IEA COUNTRIES CONDUCTED BY THE STANDING GROUP ON LONG-
TERM COOPERATION (IEA/GB(77)13), AND AGREED AS TO THE
SERIOUSNESS OF THE ENERGY SITUATION OF IEA COUNTRIES.
THERE WAS GENERAL AGREEMENT ON THE LINES OF FUTURE ACTION
SUGGESTED BY THE SLT, AS WELL AS A RECOGNITION THAT THESE
POLICY LINES COULD BE BETTER DEFINED, AND THE CHAIRMAN
UNDERTOOK TO ELABORATE THEM FURTHER.

2. THE SLT REVIEW SHOWS THAT IF PRESENT ENERGY POLICIES
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REMAIN UNCHANGED IEA COUNTRIES FACE THE RISK OF BEING UN-
ABLE TO MEET FUTURE ENERGY DEMANDS WHICH WOULD IMPLY
VERY SERIOUS ECONOMIC, SOCIAL AND POLITICAL CONSEQUENCES.
THE RISK INCLUDES ENERGY-RICH COUNTRIES, BECAUSE THEY
WOULD INEVITABLY FEEL THE ADVERSE ECONOMIC IMPACTS OF
SHORTAGES IN OTHER COUNTRIES.

3. IEA COUNTRIES SHOULD BE PREPARED TO PROVIDE A STRONG POLICY RESPONSE TO THIS SITUATION, IN ORDER TO AVOID DEVELOPMENT OF SUPPLY/DEMAND STRUCTURES WHICH WOULD ENDANGER OR EXCLUDE THE ACHIEVEMENT OF THEIR LONG-TERM ECONOMIC GOALS. THEY SHOULD INTENSIFY THEIR NATIONAL AND INTERNATIONAL EFFORTS TO CHANGE THE SUPPLY/DEMAND STRUCTURES NOW DEVELOPING AS A RESULT OF PRESENTLY APPLIED ENERGY POLICIES.

4. THIS PROCESS COULD BEGIN BY PARTICIPATING COUNTRIES STATING THAT THEY ARE PREPARED TO CONSIDER FOR INCLUSION IN THEIR NATIONAL ENERGY PROGRAMS THE INDIVIDUAL RECOMMENDATIONS CONTAINED IN THE COUNTRY REPORTS PREPARED DURING THE SLT REVIEW (IEA/GB(77)13) AND AS SUBSEQUENTLY REVISED AND THAT IN THE COURSE OF THE DEVELOPMENT OF THE AGENCY'S LONG TERM PROGRAM PARTICIPATING COUNTRIES WILL INFORM THE REST OF THE GROUP ABOUT THE RESULTS OF THEIR CONSIDERATIONS.

5. THIS PROCESS WOULD FURTHER BE ASSISTED BY A SET OF POLITICAL COMMITMENTS ESTABLISHING DEFINITE POLICY LINES TO (I) GUIDE PARTICIPATING COUNTRIES IN STRENGTHENING THEIR NATIONAL AND INTERNATIONAL ENERGY PROGRAMS AND POLICIES AND (II) SERVE AS A MEASURE OF THEIR PROGRESS, AS PART OF THE IEA REVIEW PROCEDURES.

6. THESE POLICY LINES COULD INCLUDE:

(I) DEVELOPMENT BY EACH PARTICIPATING COUNTRY OF NATIONAL ENERGY PROGRAMS AND/OR POLICIES WHICH INCLUDE THE SPECIFIC OBJECTIVE OF REDUCING OIL IMPORT REQUIREMENTS, LIMITED OFFICIAL USE

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AND REVIEW IN THE IEA OF PERFORMANCE IN ACHIEVING THAT OBJECTIVE.

(II) PROVIDING IN ENERGY POLICY PLANNING FOR ALTERNATIVE MEANS, OTHER THAN INCREASED OIL CONSUMPTION, FOR MEETING ANY NUCLEAR AND OTHER SHORTFALLS WHICH MAY DEVELOP, IN ORDER TO AVOID FALLING BACK ON HIGHER OIL CONSUMPTION THAN PREVIOUSLY ENVISAGED.

(III) ALLOWING ENERGY PRICES TO REACH WORLD LEVELS AS RAPIDLY AS POSSIBLE IN ORDER TO FACILITATE THE POLICY OBJECTIVES REFERRED TO IN (IV), (VII) AND (XI) BELOW.

(IV) STRONG REINFORCEMENT OF ENERGY CONSERVATION MEASURES, AIMING AT THE ELIMINATION OF WASTEFUL USE OF ENERGY, PARTICULARLY IN THOSE COUNTRIES WHERE CONSIDERABLE SCOPE FOR THIS EXISTS.

(V) ADOPTION AND IMPLEMENTATION OF A BASIC SET OF CON-

SERVATION POLICIES, INCLUDING SPECIFIC MEASURES IN VARIOUS SECTORS ALONG THE LINES DESCRIBED IN ANNEX A, AND

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REFLECTING THE FOLLOWING PRINCIPLES:

- APPROPRIATE ENERGY PRICING POLICIES
- ENFORCEMENT OF MINIMUM ENERGY EFFICIENCY STANDARDS IN ALL SECTORS (E.G. AUTOMOBILES), BUILDING INSULATION AND APPLIANCES)
- INCREASED INVESTMENT IN ENERGY SAVING EQUIPMENT AND TECHNIQUES.

(VI) SUBSTANTIAL REDUCTION IN THE USE OF OIL AS A PRIMARY ENERGY SOURCE BY REDUCING PERMANENTLY THE USE OF OIL, AND ESPECIALLY HEAVY FUEL OIL, IN ELECTRICITY GENERATION, SPACE HEATING, INDUSTRY AND OTHER SECTORS, PARTICULARLY IN EUROPE AND JAPAN (PACIFIC) WHERE SUCH USES ARE PROPORTIONATELY GREATER THAN IN NORTH AMERICA, BUT ALSO IN NORTH AMERICA. THIS COULD BE ACCOMPLISHED BY RESTRICTING THE CONSTRUCTION OF NEW OIL-FIRED GENERATING CAPACITY, ENCOURAGING THE CONVERSION OF EXISTING CAPACITY, LIMITED OFFICIAL USE

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AND BRINGING ABOUT SAVINGS IN HEAVY FUEL OIL IN INDUSTRY BY IMPROVEMENT OF ENERGY EFFICIENCY (IN APPROPRIATE CASES BY REGULATORY ACTION); AND BY IMPLEMENTATION OF IMPROVED GOVERNMENT PROCEDURES FOR THE RESOLUTION OF CONFLICTS ARISING OUT OF THE NECESSITY FOR COAL BURNING AND NUCLEAR POWER INSTALLATIONS AND ENVIRONMENTAL AND OTHER IMPLICATIONS CONNECTED THEREWITH. IT MIGHT ALSO BE NECESSARY TO PROVIDE GUIDANCE FOR THE OIL REFINING AND ELECTRICITY GENERATING INDUSTRIES TO MAKE THE STRUCTURAL ADJUSTMENTS REQUIRED BY THE CONSEQUENT REDUCTION IN THE USE OF HEAVY FUEL OIL.

(VII) MAXIMIZATION OF DEVELOPMENT OF INDIGENOUS OIL AND GAS RESOURCES, WHICH COULD BE ENCOURAGED BY APPROPRIATE PRICING POLICIES AND SPEEDY GOVERNMENT PROCEDURES TO RESOLVE ENVIRONMENTAL AND OTHER PROBLEMS IN CONNECTION WITH EXPLORATION AND DEVELOPMENT ACTIVITIES, PARTICULARLY IN OFFSHORE AND WILDERNESS AREAS.

(VIII) ACTIVE ENCOURAGEMENT OF COAL PRODUCTION, PARTICULARLY IN NORTH AMERICA, AND PROMOTION OF AN EXPANDED AND RELIABLE INTERNATIONAL TRADE IN STEAM COAL. THIS WOULD REQUIRE:

- SPEEDY GOVERNMENT PROCEDURES TO RESOLVE ENVIRONMENTAL AND OTHER IMPLICATIONS OF COAL MINING AND TRANSPORTATION;
- FURTHER DEVELOPMENT OF COAL POLICIES IN EUROPE AND JAPAN SO AS TO EXPAND THE USE OF STEAM COAL BEYOND THE CAPACITIES OF THEIR INDIGENOUS COAL PRODUCTION;
- FURTHER DEVELOPMENT OF COAL POLICIES SO AS TO PROVIDE GREATER SECURITY OF COAL EXPORTS;
- PROVISION OF NECESSARY INFRASTRUCTURES,

AND COULD BE FACILITATED BY ESTABLISHING GROUP OBJECTIVES FOR COAL BURN IN ELECTRICITY GENERATION AND INDIGENOUS COAL PRODUCTION FOR 1985.

(IX) CONFINING THE USE OF NATURAL GAS TO PRIORITY CON-

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SUMER REQUIREMENTS, PROVIDING THE INFRASTRUCTURE NECESSARY TO MEET THESE REQUIREMENTS IN THE 1980'S, AND ESTABLISHING A GROUP OBJECTIVE FOR LNG IMPORTS FOR 1985.

(X) STABILIZATION OF THE LONG-TERM SUPPLY, SUBJECT TO APPROPRIATE INTERNATIONAL SAFEGUARDS, OF KEY NUCLEAR POWER CAPACITIES NOT READILY AVAILABLE IN ALL REGIONS.

THIS WILL REQUIRE, ESPECIALLY IF THERE IS A SLOWDOWN IN THE DEVELOPMENT OF NUCLEAR FUEL RE-PROCESSING, THAT CONTROLS ON EXPORTS OR IMPORTS OF URANIUM, ENRICHED URANIUM OR FACILITIES AND TECHNOLOGIES FOR URANIUM ENRICHMENT DO NOT RESTRICT THE SUPPLY OF SUCH RESOURCES TO, OR THE USE OF SUCH FACILITIES OR TECHNOLOGIES BY OR FOR, OTHER IEA COUNTRIES, AND THAT ADEQUATE FACILITIES ARE AVAILABLE FOR STORAGE OF NUCLEAR WASTE. A GROUP OBJECTIVE FOR NUCLEAR GENERATING CAPACITY SHOULD BE ESTABLISHED FOR 1985.

(XI) ESTABLISHMENT OF AN INVESTMENT CLIMATE, PARTICULARLY IN THOSE COUNTRIES WITH SUBSTANTIAL RESOURCE POSSIBILITIES, WHICH ENCOURAGES THE INVESTMENT OF PRIVATE CAPITAL TO DEVELOP ENERGY RESOURCES BY REMOVING UNCERTAINTIES ABOUT THE GENERAL DIRECTIONS OF ENERGY AND OTHER POLICIES, IMPROVING THE SPEED AND EFFICIENCY OF ADMINISTRATIVE PROCESSES FOR RECONCILING COMPETING INTERESTS AND PROVIDING GOVERNMENT INCENTIVES WHERE NECESSARY, IN ORDER TO:
-ENCOURAGE OPTIMUM EXPLOITATION OF AVAILABLE CAPACITIES;
-STEP UP EXPLORATION ACTIVITY IN GEOLOGICALLY PROMISING REGIONS.

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(XII) STRONGER EFFORTS IN ENERGY RESEARCH AND DEVELOPMENT, DEVELOPED AND CONDUCTED IN A COORDINATED MANNER, IN ORDER TO MEET ENERGY REQUIREMENTS AFTER 1985. EACH PARTICIPATING COUNTRY SHOULD BE PREPARED TO SUPPORT ITS APPROPRIATE SHARE OF ENERGY TECHNOLOGY DEVELOPMENT AND ADOPT POLICIES WHICH FACILITATE THE TRANSITION OF VALUABLE NEW ENERGY TECHNOLOGIES FROM THE RESEARCH AND DEVELOPMENT PHASE TO THE POINT OF UTILIZATION. PROGRESS IN R&D COULD BE ACCELERATED IF PARTICIPATING COUNTRIES, AS A MINIMUM (THE PRINCIPAL R&D AREAS REQUIRING EMPHASIS ARE LISTED IN ANNEX B):

- (A) PROVIDED THE FULLEST POSSIBLE GOVERNMENT FINANCIAL SUPPORT FOR ENERGY RESEARCH AND DEVELOPMENT;
 - (B) INCREASED ITS PARTICIPATION IN INTERNATIONAL COLLABORATIVE PROJECTS TO EXTEND THE EFFECTIVENESS OF FUNDS AVAILABLE AND REFLECT THE REALITY OF ENERGY INTERDEPENDENCE;
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- (C) ENCOURAGED PRIVATE INVESTMENT IN ENERGY TECHNOLOGY DEVELOPMENT BY APPROPRIATE INCENTIVES;
- (D) ADOPTED POLICIES WHICH PROMOTE AND ACCELERATE THE TRANSITION OF POTENTIALLY ECONOMIC NEW TECHNOLOGIES INTO COMMERCIAL USE.

(XIII) DEVELOPMENT OF PRACTICAL POSSIBILITIES FOR ONGOING DISCUSSION WITH OIL PRODUCING COUNTRIES AS TO ALL ASPECTS OF THE LONG-TERM SUPPLIES OF OIL, AND WITH ALL DEVELOPING COUNTRIES AS TO ALL ASPECTS OF WORLD ENERGY SUPPLY AND DEMAND, PARTICULARLY OIL.

7. THE RESULTS TO BE ACHIEVED FROM THIS POLICY RESPONSE AS EXPRESSED IN PARAGRAPHS 4 TO 6 SHOULD BE EXPRESSED AS A GROUP OBJECTIVE FOR TOTAL OIL IMPORT DEMAND BY 1985, WHICH WOULD BE SUBJECT TO REVIEW SHOULD CIRCUMSTANCES CHANGE.

8. EACH PARTICIPATING COUNTRY WOULD BE EXPECTED TO CONTRIBUTE FULLY TO THE ACHIEVEMENT OF THE GROUP OBJECTIVE, AND THE CONTRIBUTION BEING MADE BY EACH PARTICIPATING COUNTRY TOWARDS THE ACHIEVEMENT OF THE GROUP OBJECTIVE WOULD BE REVIEWED ANNUALLY, HAVING REGARD TO THE COUNTRY'S INDIVIDUAL CIRCUMSTANCES, TO THE POLICY LINES DESCRIBED ABOVE, TO THE SPECIFIC RECOMMENDATIONS TO THAT COUNTRY CONTAINED IN THE COUNTRY REPORTS PREPARED DURING THE SLT REVIEW, AND TO THE NEED FOR ENSURING EQUIVALENCE OF EFFORT.

9. THE LINES OF POLICY ACTION REFERRED TO ABOVE, IF PURSUED VIGOROUSLY BY MEMBER COUNTRIES, SHOULD RESULT IN A FAIR AND REASONABLE DISTRIBUTION AMONG REGIONS AND COUNTRIES OF THE EFFORT REQUIRED TO MAKE THE NECESSARY CHANGES IN THE ENERGY SUPPLY/DEMAND BALANCE.

ANNEX A

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SUGGESTED CONSERVATION MEASURES

INDUSTRY

- EFFECTIVE INCENTIVES FOR ENERGY SAVING INVESTMENTS, INCLUDING ENCOURAGEMENT OF THE MANUFACTURE OF MORE DURABLE GOODS.
- ADVICE SERVICE FOR SMALL AND MEDIUM INDUSTRY AND ENERGY REPORTING, AUDITING AND TARGET SETTING FOR ENERGY INCENTIVE INDUSTRIES.

RESIDENTIAL/COMMERCIAL

- BUILDING CODES WITH MINIMUM THERMAL EFFICIENCIES FOR ALL NEW BUILDINGS.
- EFFECTIVE INCENTIVES FOR RETROFITTING EXISTING STRUCTURES.

TRANSPORT

- SIGNIFICANT TAXES ON GASOLINE AND PROGRESSIVE TAXES ON CARS ACCORDING TO WEIGHT.
- INCENTIVES FOR PUBLIC TRANSPORT.

ENERGY SECTOR

- INCENTIVES FOR DISTRICT HEATING, COMBINED PRODUCTION OF HEAT AND POWER AND FOR THE GREATER USE OF WASTE PRODUCTS AND WASTE HEAT.
- FULL COST TARIFFS FOR ELECTRICITY GENERATION, TAKING INTO ACCOUNT THE COSTS OF REPLACEMENT.

ANNEX B

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THE PRINCIPAL R&D AREAS REQUIRING EMPHASIS ARE:

1. CONSERVATION TECHNOLOGIES

- (A) IMPROVED INDUSTRIAL PROCESSES;
- (B) MORE EFFICIENT TRANSPORT ENGINES AND VEHICLES'
- (C) IMPROVED MEANS OF UTILIZING WASTE HEAT.

2. TRANSITION TECHNOLOGIES

(A) DIRECTLY SUBSTITUTABLE FUELS

- (I) ENHANCED OIL RECOVERY, OIL SHALE, TAR SANDS
- (II) MORE EFFECTIVE AND ENVIRONMENTALLY ACCEPTABLE
MEANS OF COAL COMBUSTION
- (III) PROCESS HEAT FROM COAL (DIRECTLY OR THROUGH
CONVERSION TO GAS)
- (IV) IMPROVED PERFORMANCE OF NUCLEAR CONVERTOR
REACTORS

- (V) DEVELOPMENT OF SOLUTIONS TO FUEL CYCLE ISSUES,
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INCLUDING WASTE DISPOSAL

- (VI) DEVELOPMENT OF COAL DERIVED LIQUID AND GASEOUS
FUELS.
- (B) EARLY USE OF RENEWABLE RESOURCES
 - (I) SOLAR HEATING
 - (II) DEVELOPMENT OF GEOTHERMAL ENERGY
 - (III) USE OF BIOMASS FOR ENERGY PRODUCTION.

3. DEVELOPMENT OF BROADLY APPLICABLE RENEWABLE RESOURCES

(A) NUCLEAR BREEDER;

(B) LARGE SCALE DIRECT AND INDIRECT SOLAR ENERGY USES;

(C) FUSION.

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